

Message Text

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DDR AND E: MR. DE JONGE

C: MR. DOBBINS

PM:ATURRENTINE

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TAGS: PFOR, NATO, DPC

SUBJECT: NATO DEFENSE PLANNING AND RATIONALIZATION - FALL
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1975

REFS: A. USNATO 3249 (NOTAL); B. USNATO 3114 (NOTAL);
C. USNATO 2136 (NOTAL)

HOLD FOR OPENING OF BUSINESS.

1. NATO FALL DEFENSE PLANNING SEASON WILL BE PARTICULARLY IMPORTANT FOR ITS FOLLOW-UP TO SUMMIT EMPHASIS ON IMPROVEMENT OF NATO DEFENSE THROUGH RATIONALIZATION AND STANDARDIZATION AS WELL AS FOR ITS FOLLOW-UP TO DPC MINISTERIAL GUIDANCE IN ALL ITS ASPECTS. THIS MESSAGE DESCRIBES US OBJECTIVES FOR MISSION ACTION IN NATO DEFENSE PLANNING AND RATIONALIZATION FOR THE FALL SEASON LOOKING TO DECEMBER MINISTERIALS AND WHERE APPROPRIATE INDICATES THE STATUS OF RELATED WASHINGTON EFFORTS. REFTTEL A WAS MOST HELPFUL IN WASHINGTON REVIEW OF NATO DEFENSE PLANNING.

2. OVERALL WE LOOK FOR RENEWED MAJOR EFFORT ON RATIONALIZATION; DEVELOPMENT OF POLICY AND ORGANIZATIONAL APPROACH ON STANDARDIZATION (SEPTTEL); CONTINUATION OF DEFENSE PLANNING ACTIVITIES BUT WITH EMPHASIS ON RATIONALIZATION AND BASIC ISSUES FORCE IMPROVEMENTS; INCREASED PARTICIPATION BY PERMANENT REPRESENTATIVES IN DEFENSE AFFAIRS,

INCLUDING REINFORCED CONSULTATION ON SUCH ACTIVITIES AS THE NUNN AMENDMENT AND SPECIAL NATIONAL DEFENSE REVIEWS (REF B); AND FIRST STEPS TOWARDS A MORE EFFECTIVE THEATER NUCLEAR POSTURE (SEPTTEL). SPECIFIC OBJECTIVES ARE DESCRIBED BELOW.

3. FALL REVIEW OF NATIONAL FORCE PLANS. REPORT SHOULD OFFER MINISTERS A CLEAR PICTURE OF 1975 FORCE PERFORMANCE AS COMPARED WITH DECEMBER 1974 COMMITMENTS. IN ADDITION, IT SHOULD IDENTIFY FOR MINISTERIAL CONSIDERATION ANY NATIONAL FORCE PLAN FOR 1976 AND BEYOND WHICH DOES NOT REFLECT (A) AT LEAST THE SAME LEVEL OF DEFENSE EXPENDITURES IN REAL TERMS, (B) MAINTENANCE OF THE SAME OR EQUIVALENT FORCE STRUCTURE, OR (C) A REASONABLE MID-TERM PLAN FOR FORCE MODERNIZATION. REPORT SHOULD ALSO IDENTIFY AS SPECIAL CASES FOR MINISTERIAL DISCUSSION THOSE COUNTRIES UNDERTAKING SPECIAL DEFENSE REVIEWS. REPORT FOR MINISTERS SHOULD SUMMARIZE STATUS OF BASIC ISSUES

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FORCE IMPROVEMENTS BY REGION; SPECIAL ACTION CAN THEN BE TAKEN TO FOCUS ATTENTION ON BASIC ISSUES IMPROVEMENTS THAT ARE NOT PROGRESSING, SIMILAR TO MISSION'S CONTINUING PRESSURE TO SPEED UP ALLIED ACQUISITION OF MODERN ANTI-TANK WEAPONS. WITH RESPECT TO WAR RESERVE STOCKS, MISSION SHOULD CONTINUE TO INSIST ON COMPLETION OF ACTION PROGRAM AGREED BY MINISTERS IN THE DECEMBER 1973 BASIC ISSUES REPORT. RESULTS OF FALL REVIEW SHOULD BE PRESENTED TO PERMREPS IN A BRIEFING AS CALLED FOR IN DEFENSE PLANNING REVIEW PROCEDURES (DPC/D(71)10).

4. RATIONALIZATION. ALONG WITH THE TASKS OF MONITORING AND REPORTING ON THE THREE CURRENT AREAS OF RATIONALIZA-

TION (CONSOLIDATION OF COMMUNICATIONS, CONSOLIDATION OF TRAINING, AND ESTABLISHING WARTIME LOC), EWG SHOULD CONTINUE TO EXAMINE THE POSSIBILITIES FOR ADDITIONAL INITIATIVES ON RATIONALIZATION ESPECIALLY IN THE LOGISTICS AREA. THE NMAS SHOULD BE ENCOURAGED TO INCLUDE IN THEIR FORCE PROPOSALS RECOMMENDED AREAS FOR RATIONALIZATION BETWEEN TWO OR MORE COUNTRIES, WITHIN A REGION, OR WITHIN NATO AS A WHOLE.

A. CONSOLIDATION OF COMMUNICATIONS. WE ARE INVESTIGATING THE POSSIBILITY OF CONSOLIDATING US/NATO FACILITIES IN THE NORFOLK AREA. PROVIDED THAT THE RESULTS OF A MID-JULY MEETING ARE PROMISING, WE EXPECT TO TABLE A US INITIATIVE ON THIS ISSUE AT THE OCTOBER NJCEC PLENARY. ADDITIONALLY, AN AD HOC WORKING GROUP IS INVESTIGATING THE EUROPEAN C3 PROBLEM WITH THE OBJECTIVE OF MAKING THE BEST POSSIBLE JOINT USE OF AVAILABLE US AND NATO RESOURCES. WE WILL KEEP YOU INFORMED ON THE STATUS OF THIS EFFORT. IN

MEANTIME MISSION SHOULD CONTINUE REPRESENTATION IN AD HOC AND OTHER WORKING PANELS ON COMMUNICATIONS, REPORTING AS APPROPRIATE.

B. CONSOLIDATION OF TRAINING. MISSION SHOULD PROPOSE UPDATE BRIEFING (REFTEL) BY CHAIRMAN EURO/NATO GROUP FOR THE EWG ON NAVAL HELICOPTER CONTROL AND JOINT JET PILOT TRAINING. THE JET PILOT TRAINING WORKING GROUP IS TENTATIVELY SCHEDULED TO MEET HERE IN THE US ON 11-14
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AUGUST TO ORIENT MEMBERS ON POSSIBLE USE OF US FACILITIES FOR NATO TRAINING. WE INTEND TO RECOMMEND TO THE E-N/T SECRETARIAT THAT SERVICE SUBGROUPS MEET BY THE END OF SEPTEMBER SO THEIR REPORTS CAN BE ADDRESSED BY NATIONAL E-N/T REPRESENTATIVES AND THE JOINT SERVICE SUBGROUP MEETING PROBABLY IN OCTOBER. WE ARE CONTINUING TO CONSOLIDATE DIRECTION OF THE US E-N/T EFFORT WITHIN OSD. TO THIS END, OUR REPRESENTATIVE ON THE JOINT SERVICES SUBGROUP HAS BEEN CHANGED FROM LTC HOUCK, HEADQUARTERS USEUCOM TO LTC HARRIS, OASD/M AND RA. THE DOD E-N/T STEERING GROUP IS WORKING ON FULFILLMENT OF 34 DIFFERENT REQUIREMENTS ORIGINATED AT THE BRUSSELS E-N/T CONFERENCE IN APRIL AND SEEKING TO IDENTIFY ADDITIONAL INITIATIVES FOR CONSOLIDATION OF TRAINING. WE WOULD APPRECIATE ANY PROPOSALS YOU MAY BE ABLE TO DEVELOP ON THE LATTER SUBJECT. IN THIS CONNECTION, US OBJECTIVE IS TO HAVE THE E-N/T GROUP IDENTIFY AT LEAST TWO MAJOR PROJECTS FOR CONSOLIDATION OF TRAINING WITHIN NATO WHICH WOULD BE CONSIDERED FOR SPECIAL SUPPORT BY MINISTERS AT THE DECEMBER MINISTERIALS. DESPITE APPARENT UK OBJECTIONS, MISSION SHOULD CONTINUE TO ENCOURAGE THE EWG TO ASK THE NMAS TO PROVIDE RECOMMENDATIONS ON PROGRAMS FOR CONSOLIDATION OF

TRAINING THAT THEY FEEL WOULD FACILITATE GREATER STANDARDIZATION AND FLEXIBILITY IN NATO FORCES.

C. WARTIME LOC PLANNING. PBEIST GROUP SHOULD MAINTAIN MOMENTUM. WE HOPE THAT ASYG TUCKER WILL PRESS ALL NATIONS TO PROVIDE THEIR CIVIL MOVEMENT REQUIREMENTS (TARGET DATE FOR SUBMISSION WAS 1 JULY 1975) TO BE COMBINED WITH THE MILITARY REQUIREMENTS PREVIOUSLY SUBMITTED. CONTROL PROCEDURES SHOULD BE COMPLETED THIS YEAR, AND AN INTERIM REPORT SHOULD BE MADE BY THE CHAIRMAN, PBEIST FOR INCLUSION IN EWG RATIONALIZATION REPORT FOR DECEMBER DPC MINISTERIAL. OBJECTIVE SHOULD BE AN INTEGRATED MOVEMENT PROGRAM AND FIRM COMMITMENTS FROM HOST NATIONS BY THE END OF CY 1976.

D. COOPERATION IN LOGISTICS. WHILE IN THEORY THE CONFERENCE OF NATIONAL ARMAMENTS DIRECTORS IS RESPONSIBLE FOR ENCOURAGING COOPERATION IN LOGISTICS AS PART OF ITS OVERALL RESPONSIBILITIES, IN PRACTICE THE EFFORTS IT HAS
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DEVOTED TO LOGISTICS TO DATE HAVE BEEN DIRECTED AT PRODUCTION LOGISTICS. BOTH AD-70 AND THE 1975 MINISTERIAL GUIDANCE STRESSED THE IMPORTANCE OF COOPERATION IN LOGISTICS, BUT AN APPROPRIATE MECHANISM FOR INITIATION

AND MONITORING IS LACKING. WE RECOGNIZE THE WORK OF PBEIST ON LOC AND THE WORK OF THE ACE LOGISTICS COORDINATION COMMITTEE IN PREPARING FOR WARTIME ACTIVITY, BUT WHAT IS NEEDED IS A CENTRAL AGENCY OR WORKING GROUP REPORTING TO THE COUNCIL/DPC. REQUEST MISSION VIEWS.

5. FLEXIBILITY. SACEUR'S FLEXIBILITY REPORT IN THE FALL SHOULD PROVE VERY USEFUL IN STRENGTHENING NATO CONVENTIONAL DEFENSE CAPABILITIES. MISSION SHOULD DEVELOP STRATEGY FOR ACHIEVING EARLY PROGRESS IN AREAS INCLUDED IN SACEUR'S INTERIM REPORT, SUCH AS IMPROVED MILITARY EXERCISES.

6. NUNN AMENDMENT: MANPOWER ASPECTS. THE US IS CONTINUING EFFORTS TOWARD LOCATING A BRIGADE AT WIESBADEN BY MID-1976 PENDING NEGOTIATIONS BETWEEN USAF AND USAREUR. TIMING OF THE RELOCATION OF ARMY AND AIR FORCE UNITS MAY DICTATE THAT BRIGADE 76 GOES INTO WIESBADEN AND BRIGADE 75 WHICH IS NOW IN THE MAJOR TRAINING AREAS IN CENTAG WOULD GO INTO A LOCATION IN NORTHAG PROVIDING SACEUR CAN FIND A SUITABLE FACILITY. FYI: SECDEF HAS INDICATED THAT HE WOULD LIKE TO HAVE A BRIGADE IN BREMERHAVEN. THE BREMERHAVEN BRIGADE WOULD SERVE AS THE LEAD ELEMENT OF AN AFCENT CORPS-SIZED RESERVE (PROBABLY TWO DIVISIONS). CINCEUR HAS BEEN TASKED TO EXPLORE THESE POSSIBILITIES WITH THE FRG AND UK. END FYI. MISSION SHOULD EXPLORE

WITH FRG REPS SUGGESTION OF FRG DEFENSE ADVISOR THAT FRG COULD ORGANIZE RESERVES TO HANDLE US SUPPORT TASKS IN WARTIME (REF C).

7. INFRASTRUCTURE. MISSION SHOULD CONTINUE TO SEEK MAXIMUM PROGRAMMING OF AIRCRAFT SHELTERS AND SAS IMPROVEMENTS IN 1975-1979 PROGRAM IN ORDER TO ACHIEVE RECOUPMENT OF US PREFINANCED FUNDS TO MAXIMUM EXTENT. ALSO, MISSION SHOULD CONTINUE TO PRESS FOR COMPLETION OF SHAPE TECHNICAL CENTER STUDY ON AIR BASE DEFENSE AS A
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BASIS FOR EXTENDING INFRASTRUCTURE FUND ELIGIBILITY TO ADDITIONAL REINFORCEMENT AIRCRAFT.

8. WARNING OF WAR/USE OF WARNING TIME. IF PROPERLY DEVELOPED TO INCLUDE PROPER EMPHASIS ON USE OF WARNING TIME BY NATIONS, THIS STUDY MAY TAKE SEVERAL MONTHS FOR COMPLETION. WE WISH TO MAKE CLEAR THAT RESPONSIBILITY FOR PRELIMINARY PREPARATORY ACTIONS DURING TIME OF INCREASING TENSION LIES WITH NATIONS AND THAT WHILE THERE SHOULD BE FULL CONSULTATION IN NATO, THERE IS NO REQUIREMENT FOR NATO NATIONS TO CONFORM TO A SINGLE PACE IN PREPARATORY ACTIONS. WE SEE A MAJOR REPORT ON THIS SUBJECT AS APPROPRIATE FOR THE SPRING 1976 MEETING.

9. SPRING DEFENSE REVIEW. PERMREPS SHOULD BE ABLE TO INFORM MINISTERS IN DECEMBER OF THEIR PLANS FOR CARRYING OUT AN ANNUAL SPRING REVIEW OF NATO SUPPORTING PROGRAMS AS A COMPLEMENT TO THE ANNUAL FALL REVIEW OF NATIONAL FORCE AND SUPPORTING PROGRAMS; THE TWO REVIEWS WOULD THUS PERMIT A COMPLETE MONITORING OF MINISTERIAL GUIDANCE. IN OUR VIEW WHILE THE SPRING REVIEW WOULD NEED TO BE EXTENSIVE, ONLY MATTERS REQUIRING MINISTERIAL ATTENTION WOULD BE REPORTED TO MINISTERS.

10. REGIONAL DEFENSE PLANNING. WE BELIEVE THAT ALLIED COUNTRIES FURNISHING FORCES FOR EACH NATO REGION ;HOULD

MEET WITH THE REGIONAL COMMANDER CONCERNED TO EXAMINE REGIONAL DEFENSE PROBLEMS AND PLANS. WE WOULD LIKE TO SEE THIS CONCEPT APPLIED IN THE DEFENSE PLANNING AND OPERATIONAL REVIEW PROCESSES BOTH FOR BETTER VENTILATION OF PROBLEMS AND FOR ACHIEVING IMPROVED SOLUTIONS.
REQUEST MISSION VIEWS.

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